

# Council Update

## November 21, 2007

- City Hall Closed – City Hall and other non-emergency offices will be closed Thursday and Friday, in observation of Thanksgiving.

The hunt for the missing Third Ward nameplate will continue, unabated. If anyone has information regarding the wayward piece of City property, feel free to buzz in over the Blackberry. A reward of gratitude and slice of pecan pie (if there is any left) is in the offing.

- Dec 19 Final Meeting of 06/07 Council ? – So as not to change Councils in the middle of a Council cycle (and take a holiday “breather”), some folks are considering dropping the last Council cycle that would begin with December 27 Committee meetings and end with the 07/08 Council on January 3. Staff will be looking for Council direction on this next week, so we can adjust meeting schedules.
- Iowa American Presentation Dec. 3 – Iowa American will be making a presentation to the Council at the Dec. 3 Committee of the Whole.
- City Assessor Worksession Nov. 29 – The City Assessor will be present at a Noon – 12:30 pre-Committees worksession Nov. 29.
- Brief Closed Session Next Thursday ? - Pending progress with potential / actual litigation matter(s), Acting Corp Counsel Warner may suggest having a closed session from 12:30 to 1:00 (after the Council is done with the City Assessor). Council members will be advised if we are ready to have a closed session by Wednesday, next week.
- Other Dates of Note
  - Pre-Session Legislative Forum - A pre-session Local Government Legislative Forum will be held on Friday, November 30, 2007 at 3:30 p.m. in the community room of the Police Station. At the meeting we’ll get to hear from state legislators on upcoming key issues for the 2008 legislative session. Following the discussion a tour of the new police station will be provided.
  - IDOT Commission Meeting December 11 – Davenport will be presenting (along with Bi-State and Bettendorf) our regional transportation priorities at the IDOT will be attending. If other Council members would like to make the trek to Ames the evening of Dec. 10, please advise.
  - 08-09 Council Goal Setting – It looks like the 08-09 Council will have the opportunity to get off to a fast start on their priorities, given that we locked in Lyle Sumek last summer for an early January timeslot. Final scheduling is yet to be developed, but it appears the sessions will start the afternoon of Sunday, January 6, and continue the evenings of Monday and Tuesday, January 7 and 8. The meetings are, of course, open to the public. Final times and locations are in the works.

- Consolidated Dispatch Approval ? – A joint meeting of Davenport, Bettendorf and Scott County (along with a report of an expected Medic Board vote a few days prior) is planned for December 12 in the Adler Heart Center at Genesis, starting at 7:00 pm. The 28E agreement will be on the upcoming Council cycle. The latest draft, in redline form with minor revisions following the EMA Board meeting, is attached. Pending approval through the committee and Dec 5 Committee of the Whole, the agenda item will move to the December 12 Special / Joint meeting (which should be fairly brief and celebratory). **If any Council members cannot make the December 12 meeting, please let me know.**
- Fill Q&A - Alderman Meyer requested information regarding dirt storage at the Public Works Marquette yard. Dee reports DPW was contacted by Martin Excavating regarding the possibility of dirt disposal from the St. Ambrose property. The department has accepted the dirt under the conditions that it has to be stockpiled by the company and that the dirt does not contain concrete, rock or other debris.

The final use of the dirt has not been determined. It could possibly be used for the Arlington Avenue project; however, hauling to that site cannot occur until easements are negotiated and permits filed by the project manager. Staff is scheduled to begin the easement portion of the project in December and when complete, begin the work so it is ready for spring seeding.

- No Easy Answers at Locust & Iowa – Attached is a memo from Traffic Engineer Statz.
- Annual Lobbying Trip Info – Attached is information regarding the annual Washington DC lobbying trip. The trip is being held a little early this year – from Feb 13 – 15. **Council members – please review the info and tell Council Assistant Webb or me if you are planning on attending.**
- Eastern Ave. “Green” Library ? – Library Director Roudebush reports that the Eastern Avenue Library Project has been selected to be the subject of a “focus session” at the Library Journal Design Institute in Chicago on Dec. 11<sup>th</sup> at the Harold Washington Public Library. Meyer Scherer and Rockcastle Ltd. is the architectural firm from Minneapolis that has been selected to review the design and suggest ways that we can review the exterior design as well as suggesting how we can incorporate geothermal and other “green” building issues. This is an all day session for architects/designers that are experts in green buildings. Library Director Roudebush and design / construction management staff from the City will attend the focus session.
- Job Opening at 1060 West Addison – Think there is any chance of parlaying experience in renovating the third oldest active ballpark in the nation and little league coaching into being the next Cubs President? It would appear to be a fairly low pressure gig, with 99 years of prior futility creating a pretty good opening for performance improvement (99 + 43 = I could live to be 142 before I was at least as much a failure).
- **Happy Thanksgiving to all – go Packers.**

*Contributions to the next Council Update are welcome. Please direct any such contributions to the attention of Director of Communications Nahra by noon Friday.*

**Intergovernmental Agreement**  
**Between Scott County, Iowa, City of Davenport, City of Bettendorf,**  
**Davenport Hospital Ambulance Corporation [d/b/a MEDIC EMS](#)**  
**and the Emergency Management Agency**  
**For the Scott Emergency Communication Center**

The articles of agreement are made and entered into this \_\_\_ day of \_\_\_\_\_, 2007, by and between Scott County, Iowa (hereinafter County), City of Davenport, Iowa (hereinafter Davenport), City of Bettendorf (hereinafter Bettendorf), Davenport Hospital Ambulance Corporation d/b/a MEDIC EMS (hereinafter MEDIC) and the Emergency Management Agency (hereinafter EMA) as indicated by the actions of their respective governing bodies.

WHEREAS, the parties believe the creation of a separate entity entitled the Scott Emergency Communications Center, hereinafter SECC, established for the purpose of providing public safety dispatch and communication services for all participating public safety answering points (PSAP) will improve services to the citizens of Scott County, Iowa;

WHEREAS, the parties believe SECC will reduce overall costs to the individual agencies by reducing management costs, reducing employment competition, providing more flexible and efficient use of staff, and provide for more efficient use of technology;

WHEREAS, the parties believe SECC will promote consistent standard operating procedures (SOP) and will maintain or improve efficiencies in response times;

WHEREAS, the parties believe costs can be reduced by the joint purchase of radios and equipment by SECC and achieve interoperability for the members and all public safety and local governments located in Scott County;

WHEREAS, the parties have the authority to enter into this agreement and provide for a funding source pursuant to Iowa Code Chapters 28E and 29C (2007) as amended;

NOW, THEREFORE, in consideration of the mutual covenants and agreements hereinafter set forth, the parties agree as follows:

1. Board of Directors: The governing board, hereinafter Board of Directors, of SECC shall be composed of the following representatives:
  - a. Chairperson, Scott County Board of Supervisors
  - b. Mayor, City of Davenport
  - c. Mayor, City of Bettendorf
  - d. A Mayor representing cities located in Scott County. This Mayor shall be chosen by the Chairperson of the Scott County Board of Supervisors by polling the Scott County Mayors (excluding Davenport and Bettendorf) to serve a four year term, after which time every four years a new poll will be done following the November municipal election to select which city's mayor will serve on the Board for a term beginning in the following January.
  - e. Chairperson of the MEDIC EMS Board
  - f. The Administrators of Scott County, City of Davenport, City of Bettendorf and MEDIC Executive Director shall serve as ex-officio non-voting members of the SECC Board of Directors.

Deleted: from a caucus of Mayors called

Deleted: to choose a representative who shall remain on the Board of Directors until which time a city mayor requests the County Board Chairperson reconvene the mayors to select a new representative

The Board of Directors shall elect its officers from its voting membership, at the first regular meeting of the calendar year. The officers of the Board of Directors shall consist of a chairperson, vice-chairperson and secretary/treasurer. The term of office shall be one year. All members serve without compensation.

2. Powers and Duties: The general duties of the Board of Directors include the following:

- a. Any powers and authority granted to SECC by Iowa Code Chapter 28E;
- b. To appoint and supervise a SECC Director upon the vote of four members and to authorize the Director to employ such assistants and staff as may be necessary for the proper operation and management of the SECC. All employees shall be employees of SECC and not any party of this agreement. The County shall provide all administrative support functions required by the Director including human resources, legal, facility and support services, information technology, accounting and payroll;
- c. To review and approve such rules, regulations, policies and standard operating procedures (SOP) as established by the Director for the purposes of managing the SECC, except that if the Board does not adopt a specific policy the County's General Policies and Human Resources Manual shall apply.
- d. To act as oversight and hear any appeals of decisions made by the Director;
- e. To authorize the acquisition, holding, disposal of, and leasing such real and personal property it deems necessary to carry out the terms of this agreement. The location and design of any building should be suitable to serve all public safety answering points (PSAPs) and to house the necessary equipment and staff to provide the services as set forth in this agreement;
- f. To enter into contracts or agreements on behalf of SECC;
- g. To approve an annual operating and capital budget by December 1<sup>st</sup> of each year for the fiscal year beginning the next July 1<sup>st</sup>
- h. To accept, receive and administer grants or other funds or gifts for purposes of carrying out the functions of this agreement; and to review and approve the expenditure of all funds budgeted;
- i. To approve and adopt bylaws for its operation and the operation of the Technical Advisory Committee not inconsistent with this agreement;

- j. To perform other duties as are relevant to the functions of this agreement.
3. Meetings: There shall be no less than four regular meetings per year and the Board of Directors shall meet at a time and place conducive to public meetings and comply with the state open meetings law. Special meetings may be called at other times. The chairperson may call special meetings as deemed necessary, and is obligated to do so upon the request of two or more members. A quorum of the Board of Directors shall be three voting members. A majority of the members present and voting shall be necessary for the passage of any action. The officers of the Board of Directors shall vote as members of the Board. Meetings shall be governed by Roberts Rules of Order, Revised unless otherwise stated in the bylaws.
4. Technical Advisory Committee: The Board of Directors shall create a Technical Advisory Committee to provide guidance and advice to the Board of Directors and SECC Director. The Technical Advisory Committee shall consist of the Davenport Police Chief, the Davenport Fire Chief, the Bettendorf Police Chief, the Bettendorf Fire Chief, the Scott County Sheriff, a MEDIC EMS representative, the Scott County EMS-Physicians Advisory Board Medical Director, an outlying police agency representative, a volunteer fire department representative, and a volunteer ambulance representative or their designees. The Technical Advisory Committee shall assist the SECC Director in developing the SOP. The SOP shall contain the standard operating procedures of the SECC and govern its conduct. If a conflict exists between the SOP and any federal, state or local law, bylaw or collective bargaining agreement the latter shall govern. The Technical Advisory Committee shall utilize the expertise of all the members' IT Directors, County GIS Coordinator, and Public Works/Secondary Roads Directors along with other community stakeholders in developing any SOP or purchases that affect their operations or in which they may provide professional guidance.

Deleted: and

5. Financial Matters:

- a. The SECC fiscal year shall be from July 1<sup>st</sup> to June 30<sup>th</sup> each year.  
The financial accounts shall be audited as required by state law.
- b. The Board of Directors shall transmit its budget to the [EMA Board](#) [who without modification will include in its budget transmitted](#) to County Board of Supervisors no later than December 1st, which shall include amounts sufficient to pay all principal and interest on Davenport's Bonds. The Board of Supervisors shall approve a countywide special levy pursuant to Iowa Code Section 331.424(1)(j) and Chapter 29C to fund said budget for the next fiscal year as part of its annual budget adoption.
- c. The City of Davenport will issue its General Obligation Bonds, in such amount and at such time as may be requested by the Board of Directors unless the sale of such bonds would cause Davenport to exceed its bonding capacity or otherwise interfere with its capital improvement program, in order to finance the acquisition of equipment and construction and furnishing of buildings to house SECC and EMA services and equipment including but not limited to public safety radios, vehicle communication devices, and the like as recommended in the 2007 radio study, provided that, before such Bonds are issued, the County Board of Supervisors has made provision for the levy of the special countywide property tax levy referred to in paragraph (b) above. It is the intent of this Agreement that the principal and interest on Davenport's Bonds will be paid solely and only from the special countywide tax levy. To the extent that, in any given year, there are not sufficient revenues from such levy to pay that year's principal of and interest on the Davenport's Bonds, the County Board of Supervisors will provide such amounts as necessary from other County resources.

- d. All personnel, equipment, maintenance and replacement of equipment provided, and operating costs of the SECC shall be budgeted and paid for through the countywide special levy or grants.
- e. Costs related to the construction and equipment of the backup center in the Scott County Courthouse shall be reimbursed to the City of Davenport over 10 years with no interest.
- f. The Board of Directors shall acquire such insurance as it deems appropriate in consideration of insurance market conditions and the SECC activities and potential liabilities.

6. Initial Implementation:

- a. The parties acknowledge that there are currently four public safety answering points (PSAP) in Scott County: Scott County, Davenport, Bettendorf, and MEDIC EMS.
- b. All parties to this agreement have indicated by their participation that they are a member of the SECC, thus not requiring a separate letter of intent.
- c. The members agree that the MEDIC EMS' PSAP (MED-COM) will co-locate at SECC and within thirty months following the opening of SECC the feasibility of full consolidation between MED-COM and SECC shall be mutually determined. [Should there be full consolidation, transition of current MEDIC EMS employees will be guided by similar principles established in paragraph 6\(d\).](#)
- d. All Communication Clerks employed by Davenport, Lead Communication/Computer Specialist and Communication/Computer Specialists employed by Bettendorf and all Public Safety Dispatch Supervisors, Lead Public Safety Dispatchers and Public Safety Dispatchers employed by Scott County will be offered employment at their current rate of pay with the SECC. Additionally their sick and vacation leave banks shall be transferred to SECC along with their current accrual rates. The employees will be provided [with the SECC policies affecting employment including seniority along with the notice](#)

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given at least 30 days in advance that their employment with Davenport, Bettendorf or Scott County will cease on a specific date and they have 30 days to notify the SECC director of their intent to accept employment with SECC.

- e. All decisions by the SECC Board of Directors, Technical Advisory Committee, and SECC Director shall be guided by the 2006 Consolidation Study and 2007 Radio Study in the development of the new Scott Emergency Communication Center (SECC).

7. Duration and Termination:

- a. This agreement shall become effective upon ratification of all parties hereto.
- b. Any proposed amendments to this agreement shall be provided in writing and approved by resolution of the member's board or council prior to adoption by the Board of Directors. Any amendment must receive a majority vote of the entire Board to be adopted.
- c. This agreement shall remain effective until such time as all principal and interest on Davenport's bonds are repaid, at which time any party may withdraw from participation by giving 180 days notice that the party's governing body has passed a resolution indicating its intent to withdraw. The withdrawing party shall be deemed to have forfeited any rights to any share of the value of assets/property including any software licenses acquired by the SECC. Should all the parties mutually agree to terminate this agreement the property and assets shall become property of the County, after any and all claims against the SECC have been satisfied. The County shall be liable for any and all debts and liabilities, determined and undetermined, attributable to SECC not satisfied at the time of termination.
- d. If any provision of this agreement or the application thereof to any person or circumstance is held invalid, such invalidity shall not affect the other provisions or application of this agreement which can be

given effect without invalid provisions or application and to this end the provisions of this agreement are declared to be severable.

- e. This agreement shall be controlled by and construed and interpreted under the laws of the state of Iowa.

**SCOTT COUNTY, IOWA**

**CITY OF DAVENPORT, IOWA**

By: \_\_\_\_\_  
James V. Hancock, Chairperson

By: \_\_\_\_\_  
Edwin G. Winborn, Mayor

Attest: \_\_\_\_\_  
Karen Fitzsimmons, County Auditor

Attest: \_\_\_\_\_  
Jackie E. Holecek, Deputy City Clerk

**CITY OF BETTENDORF, IOWA**

**DAVENPORT HOSPITAL  
AMBULANCE CORPORATION  
d/b/a MEDIC EMS**

By: \_\_\_\_\_  
Michael J. Freemire, Mayor

By: \_\_\_\_\_  
Jerry McCormick, Board President

Attest: \_\_\_\_\_  
Decker P. Ploehn, City Clerk

Attest: \_\_\_\_\_  
Susan Beswick, Board Secretary

**EMERGENCY MANAGEMENT COMMISSION**

By: \_\_\_\_\_  
Gerry Voelliger, Chairperson

Attest: \_\_\_\_\_  
Ross Bergen, EMA Coordinator

# Memorandum

**To:** Dee F. Bruemmer, Assistant City Administrator / Director of Public Works

**From:** Gary Statz, P.E., Traffic Engineer

**Date:** 11/19/07

**Re:** Intersection of Locust and Iowa

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A traffic study was recently completed to determine the safety problems and possible solutions at the intersection of E. Locust and Iowa Streets. Locust Street is a 44-foot wide 4-lane street with no turn lanes, which is the root of most of the problems at this intersection. There are businesses located only 7 feet north and south of Locust along the west leg of the intersection. This hinders sight distance enough to prohibit right turns on red for northbound traffic.

There have been 22 crashes in the intersection since January of 2006. Exactly half of these crashes involved a driver on Locust turning left into the path of another driver going straight. There was no distinguishable pattern to these crashes because six occurred when an eastbound driver turned left in front of westbound traffic and five occurred when a westbound driver turned left in front of eastbound traffic. With no left turn lanes, it is often difficult to see oncoming traffic, especially if the driver in the opposing left lane is also waiting to turn left. There are only two basic ways to make this turn safer: construct left turn lanes with turn arrows or “split-phase” the signal timing where eastbound and westbound traffic have separate green phases.

The addition of left turn lanes on Locust would be difficult to achieve. There is not enough room on the street to simply re-stripe it with a turn lane and with only seven feet of clearance between the buildings and the road, the buildings would need to be torn down and the businesses relocated. This would be an extremely expensive project to add two turn lanes. Retiming the signals to have the east and westbound traffic run separately with turn arrows would make the intersection safer, but it would be at a tremendous cost in additional delay. Using our traffic signal simulation software, I determined that the current peak-hour delay is 13.8 seconds per vehicle entering the intersection. If east and westbound traffic run separately, the average delay during that hour jumps to 43.7 seconds. An additional half of a minute delay for each vehicle during the peak hour would be unacceptable to the public. The backup in traffic would be three times as long also with the 50<sup>th</sup> percentile queue lengths reaching 462 feet for eastbound, compared to only 158 feet now. Adding a turn lane to the traffic simulation dropped the delay to 13.1 seconds, which is only seven-tenths of a second less than the current delay.

One other minor issue that was brought up a recent Public Safety Committee meeting regarded the length of the red light for Iowa Street traffic. We recently changed the timing of the signals on Locust between Gaines and Iowa so that traffic won't have to stop more than once when progressing through that corridor. Even though the length of red at Gaines is the same as it is at Iowa, I have received no complaints regarding Gaines Street but have received many complaints about the signal at Iowa. Many people have said they don't want to wait too long at Iowa because of the adjacent liquor store and number of panhandlers. To help lessen the red time for Iowa Street, we will give Iowa a green light during the middle of the cycle if someone is waiting.

The green will be short enough so that it won't stop a group of vehicles on Locust, but long enough to clear the small number of vehicles that would be waiting on Iowa. Even though this timing plan has had no bearing on the number and types of crashes at the intersection, it will help those who feel they are waiting too long for a green light on Iowa Street.

Unless the City Council is willing to spend a lot of money on a capital improvements project that would remove businesses in order to construct left turn lanes, there is not a lot that can be done at Locust and Iowa to make it safer. Even a Traffic Safety Fund grant in the maximum amount of \$500,000 would not make this project easily affordable. Prohibiting left turns would not be practical either because drivers would just turn at the next intersection, so the problem would just be pushed down the street. It appears that the most practical option is to do nothing here unless we want to spend a lot of money to eliminate about 5 crashes per year with minimal savings in delay.



Quad City Development Group  
1830 2<sup>nd</sup> Avenue, Suite 200  
Rock Island, IL 61201  
www.quadcities.org

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**DATE: NOVEMBER 21, 2007**  
**TO: QUAD CITY DEVELOPMENT GROUP BOARD; CITY AND COUNTY ADMINISTRATORS; PREVIOUS WASHINGTON DC TRIP PARTICIPANTS; PUBLIC SECTOR MEMBERS**  
**FROM: NANCY MULCAHEY**  
**RE: WASHINGTON DC TRIP – FEBRUARY 13-15, 2008**

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Organizing for the 11<sup>th</sup> annual lobbying trip to Washington, DC is now under way. Appointments will be scheduled to meet with our Quad City congressional delegation and staff **Wednesday, February 13 through Friday, February 15, 2008.** Please note that we are working on a very tight timeline this year. Our choices for dates were either in February or April and based on congressional staffer input as well as last year's surveys, February was the month of choice.

#### **Air Travel**

The Quad City Development Group has secured a limited number of group airline reservations via AAA Travel Services. Twenty seats are available through Northwest Airlines at a group rate of \$297.00 per person. Please make it a priority to help fill the air block as soon as possible by responding by the **November 29, 2007 deadline.** Flight times are provided on the response form. AAA is also available to help with individual air travel arrangements.

#### **Hotel**

We have secured 75 room reservations at The Phoenix Park Hotel at the single rate of \$239 per night (plus taxes). Room reservations are needed by **Friday, January 11, 2008.**

#### **Additional Costs**

All participants will be responsible for their travel, hotel, and individual incidental expenses. An additional \$175 for ground transportation and meal events should be included in your travel budget. The total trip cost should be approximately \$1100.

#### **Reception**

The reception last year was a great success, due largely to the help of our sponsors: MidAmerican Energy, Iowa American Water, Wells Fargo, Alcoa, Exelon Nuclear, and Triumph Foods. Their contribution helped us to increase our exposure with staffers, and provide a great networking opportunity for our delegation. We appreciated their generosity and participation. Please review the sponsorship form to see if this may be an opportunity for your organization this year.

#### **Issue Papers**

The tight deadline is also going to compress the time to prepare and submit issue papers. The call for issue papers will be sent under separate cover – with a **submittal date of December 20, 2007.**

**Participation, air, hotel and sponsorship information forms are attached. Please respond to all as quickly as possible.**

If you have additional questions, please call Nancy Mulcahey or Katie Hobbs at 788-7436 or 326-1005.

Thank you and we look forward to your response and participation!



**DATE:** NOVEMBER 21, 2007

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**TO:** WASHINGTON, DC TRIP INVITEES

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**Washington DC Lobbying Trip**  
**February 13-15, 2008**  
(Complete one form for *EACH* participant)

**YES**, I can participate this year \_\_\_\_\_ or \_\_\_\_\_ **NO**, I cannot participate this year

**1. NAME - as appears on photo I D**

COMPANY NAME: \_\_\_\_\_

EMAIL ADDRESS: \_\_\_\_\_

MAILING ADDRESS:

TELEPHONE NO. \_\_\_\_\_ FAX NO. \_\_\_\_\_

**2. Air Travel**

[Deadline – Thursday, November 29, 2007 for NW Airlines](#)

\_\_\_\_\_ **YES, I want QCDG group to arrange:**

Preference: \_\_\_\_\_ Aisle or \_\_\_\_\_ Window

\_\_\_\_\_ **No, I will arrange my own air travel.**

**Frequent Flyer#’s:**

Northwest \_\_\_\_\_

(continued)

\_\_\_\_\_ **NORTHWEST** Twenty (20) seats are being held on the following flights:

Feb. 13	Moline	Detroit	6:30 a.m.	9:08 a.m.	NW 3706
	Detroit	Wash. Reagan	10:29 a.m.	11:53 a.m.	NW 228
Feb. 15	Wash. Reagan	Minneapolis	2:00 p.m.	3:50 p.m.	NW 1707
	Minneapolis	Moline	6:52 p.m.	7:57 p.m.	NW 5630

**FARE: Average cost per seat is \$297.00.** Taxes and gov't fees remain subject to change. **DEADLINE FOR RESPONSE Thursday, November 29, 2007.**

**3. Phoenix Park Hotel (Rate/night: \$239 + tax/sgl)**

\_\_\_\_\_ **NO**, I will arrange my own hotel.

\_\_\_\_\_ **YES**, I need a room for (please indicate for each night):

Wednesday, February 13 \_\_\_\_\_ (75 room block)  
Thursday, February 14 \_\_\_\_\_ (75 room block)

(Note: All rooms will be non-smoking unless specified otherwise. You will need your own credit card at check-in.)

**PLEASE complete & return via FAX by deadline dates to:**

**Alice Loff, Manager Group Travel Services, AAA**

**FAX: 563-332-7991**

**Thank You!**